7. ANNOUNCEMENT OF BILLS ASSENTED TO BY H.H. THE MAHARAJA

Secretary to the Council: The following Bills have been assented to by H. H. the Maharaja.—

(1) The Cochin Panchayats Act (Amendment) Bill.

(2) The Cochin Municipal Act (Amendment) Bill.

Mr. President: I have to announce that the nominations for the election of 3 non-official members to the Standing Finance Committee will be received by the Secretary to the Council upto 5 p.m. on Wednesday, 16th April 1947.

8. DEMANDS FOR SUPPLEMENTARY GRANTS

1. 21-Education—2-Collegiate Education

Mr. P. Govinda Menon *(Minister for Food and Education):* Sir, I move that an additional allotment of Rs. 5,000 under "21-Education—2 Collegiate Education—Science Materials" be made to Government. The reason why this supplementary grant is requested for is explained in the note to the Standing Finance Committee. For this demand and three or four demands that follows in the Budget for 1122 provision was made under Science materials of the Maharaja's College for Rs. 14,000 of which Rs. 3,100 has been set apart for the Physics Department. This will be sufficient only for obtaining demonstration and other apparatus urgently required in view of the more advanced syllabus for the B. Sc. classes which have come into force from this year. Additional apparatus valued at Rs. 10,000 have to be purchased to the Physics Department to conduct practical work efficiently in the Intermediate classes on account of the larger number of students admitted this year and for the conduct of practical examinations notified by the University as from March 1948. Exclusive of a sum of Rs. 10,000 mentioned above a sum of Rs. 1,167 may be required for apparatus to be made in the College Workshop. The additional apparatus will be required only in the course of two years, *viz.*, 1946 to 1948, and hence an expenditure of Rs. 5,000 alone is proposed to be additionally incurred in 1122 on this account, the other Rs. 5,000 being supplemented in 1123. An additional allotment of Rs. 5,000 is therefore necessary.

Mr. President: The question before the House is that Government be granted an additional sum of Rs. 5,000 under "21-Education—2-Collegiate Education—Science materials".

Demand put and carried

2. 21-Education—2-Collegiate Education

Mr. P. Govinda Menon *(Minister for Food and Education):* I move for the additional allotment of Rs. 1,125 under "21-Education—2-Collegiate Education—Technological Institute". The final examination for the first batch of students of the technological course in the Maharaja's College has to be conducted this year. The expenses connected with the examination are given in the note to the Standing Finance Committee which has already been placed before all the members. As the existing provision under the Technological Institute is insufficient for meeting the examination charges also, an additional allotment of Rs. 1,125 has become necessary under "21-Education—2-Collegiate Education—Technological Institute".

Mr. President: The question before the House is that Government be granted an additional sum of Rs. 1,125 under "21-Education—2-Collegiate Education—Technological Institute".

Demand put and carried

3. 21-Education—5-Primary Boys—Establishment

Mr. P. Govinda Menon *(Minister for Food and Education):* May I move demands numbers 3 to 12 which deal with the same subject and in the note prepared all these items are put together.

Mr. President: There is a cut motion on 3.

Mr. P. Govinda Menon *(Minister for Food and Education):* I am informed that the Hon'ble Member who wants to cut is not present.

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Sir, I move that an amount of Rs.32,665 under "21-Education—5-Primary Boys—Establishment" be granted to Government. The circumstances under which this large sum is being requested by way of supplementary demand has to be explained. A lump provision of Rs.18,200 was sanctioned in 1121 under "21 Education to give effect to the revision of pay of Primary Teachers from 2nd Dhanu 1121. This amount could not be utilised in 1121 as orders on the fixation of pay were passed only in 1122. The arrear pay etc., on account of the revision of pay have to be paid this year and for this purpose a sum of Rs. 32,665 is required under the head "5 Primary Boys".

Sir, the House is well aware that an announcement was made by the then Maharaja that from the second Dhanu 1121 the primary school teachers will be given an enhanced salary on a new scale of Rs. 20—40. Although that announcement was made an amount was provided for, for being utilised in that year. But for various reasons the amount could not be spent because the salary of the various teachers in various years of service to their credit had to be fixed after elaborate enquiry and that fixation was made only in the month of Kanni 1122. Therefore the amount could be paid only this year. Although therefore it would appear that a large sum by way of supplementary grant is being requested in the middle of the year, really it was money which was provided for in the last year's budget and which for various reasons could be disbursed only this year. I would request this House that this amount of Rs. 32,665 be voted for Government.

Mr. President: Cut Motion by Mr. M. K. Varghese. Mr. Varghese is not in his seat. The question is that a sum of Rs. 32,665 be granted to the Government under "21-Education 5 Primary Boys—Establishment"

Demand put and carried

4. 21-5-Primary Boys-D. A.-Sirkar Schools

Mr. P. Govinda Menon *(Minister for Food and Education):* I again move that a sum of Rs. 2,855 under "21—5—Primary Boys—D. A.—Sirkar Schools" be granted to the Government. The reason why this amount is now being asked for has been given in the note and has already been explained by me in moving the previous demand. The previous demand was for Establishment and this is for Dearness Allowance.

Mr. President: The question is that Government be granted an additional seem of Rs. 2,855 under 215 Primary Boys-D.A. Sirkar Schools.

Demand put and carried

5. 21-Education-5-Primary Boys—salary grant

Mr. P. Govinda Menon *(Minister for Food and Education):* Sir, I move that an amount of Rs. 38,960 be granted under "21 Education-5 Primary Boys-Salary Grant" be granted to Government. Now the previous sums were for Sirkar teachers. The announcement made last year by the then Maharaja applies not only to Sirkar teachers but also to teachers of private primary sceools and corresponding to the increased salary an enhanced salary grant had to be made by the Government for these schools and for that purpose I pray that an amount of Rs. 38,960 be granted to Government.

Mr. President : There is a cut motion from Mr. P. Kumaran Ezhuthassan.

CUT MOTION No. 1

Mr. P. Kumaran Ezhuthassan *(Vadakkancheri):* Mr. President, I move that the demand of Rs. 38,960 under "21-5 Primary Boys' Salary Grant" be reduced by one rupee. The object of moving this cut motion is to enquire of the Government if this amount or any portion of it has not already been paid, and if paid, to point out to the Government the absence of necessity r impropriety for it. I wait for a reply.

Mr. P. Govinda Menon *(Minister for Food and Education):* The Hon'ble Member wants to know whether the amounts have already been disbursed. Sir, the Hon'ble Member more than anyone else in this House is aware that this was a longstanding grievance with the teachers. The announcement was made in Dhanu 1121 regarding enhanced salary and the teachers were anxious that they will get the salary soon, but due to various reasons the salary could not be given, and the salary of different teachers and the grant to be paid to different institutions were fixed only early this year. And further to delay very much payment of these amounts, amounts already

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APPENDIX I

[Please see answer to Question No. 308 (a)]

Serial No.	Name of Mill	Quantity issued in 1121				Quantity issued during the first 5 months in 1122				Total			
		C.L.	P.	E.	N.	C.L.	P.	E.	N.	C.L.	P.	E.	N.
1	Mahamootha Rice Mill	2201	28	4	3	557	65	1	0	2759	23	5	3
2	Poornachandrodaya Rice Mill	2162	10	9	0	687	3	3	0	2849	14	2	0
3	Ratnasabhapathy Mills	1399	28	1	2	496	40	7	0	1895	68	8	2
4	Ram Raj ,,	562	59	5	0	355	3	0	0	917	62	5	0
5	Radhakrishna ,,	2600	49	5	0	667	3	5	0	3267	53	0	0
6	Sowdambika ,,	2614	45	0	0	718	26	6	0	3333	1	6	0
7	Sreekrishna ,,	2078	35	6	0	723	52	8	2	2802	18	4	2
8	Venkitachala ,,	1624	8	0	0	374	61	6	0	1998	69	6	0
9	Kannudayanayaki ,,	1256	65	0	2	403	53	7	0	1660	48	7	2
10	Seetharam ,,	2648	50	7	2	660	44	6	0	3309	25	3	2
11	Swami Vilas ,,	1427	33	1	0	665	39	0	0	2093	2	1	0
12	Kammanthara ,,	354	16	1	0	397	37	9	0	751	54	0	0
13	Mahaganapathy ,,	1370	18	1	0	875	24	0	0	2245	42	1	0
14	Akampadam ,,	1319	51	9	0	747	0	1	0	2066	52	0	0
15	Dandapani ,,	871	19	5	0	820	59	1	0	1692	8	6	0
16	Victory ,,	1200	14	0	0	731	13	1	0	1931	27	1	0
17	Vallanghy ,,	1281	64	5	0	838	60	3	1½	2120	54	8	1½
18	Balakrishna ,,	2031	21	9	2	672	35	7	0	2703	57	6	2
		Mills in 1122											
19	Sri Rajeswari ,,					405	59	5	0	405	59	5	0
20	Palani Andavan ,,					474	42	0	0	474	42	0	0
21	Uma Maheswara ,,					297	34	0	0	297	34	0	0

APPENDIX II

MINUTES OF THE STANDING FINANCE COMMITTEE MEETING

Monday, *the* *7th April 1947.* / *24th Meenam 1122.*

The Standing Finance Committee of the Cochin Legislative Council met to-day at 1-30 p.m in the Diwan's room in the Secretariat to examine the Demands for Supplementary Grants.

Present.—

M.R.Ry. Diwan Bahadur C. P. Karunakara Menon Avl., Chairman, President.

,, K. Govinda Menon Avl., B.A., Comptroller of Finance and Accounts, Member

,, C. N. Ittiravi Nambudiri Avl. ,,

,, K. T. Achuthan Avl., B.A., B.L. ,,

,, P. Achutha Menon Avl., B.A., B.L. ,,

,, N. S. Radhakrishna Sarma Avl., M.A., B.L., Secretary.

The following demands for Supplementary Grants were taken up and passed without comment.—

1. Rs. 5,000 under "21-Education—2—Collegiate Education — Science materials".

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2.	Rs.	9,962	under	"1-Land Revenue—A. Temporary Establishment".
3.	Rs.	12,643	,,	"1-Land Revenue—B. Dearness Allowance".
4.	Rs.	4,880	,,	"1-Land Revenue—B. Travelling Allowance".
5.	Rs.	4,860	,,	"1-Land Revenue—D. Contingencies".
6.	Rs.	1,125	,,	"21-Education—2—Collegiate Education—Technological Institute".
7.	Rs.	500	,,	"33-Reserved—Miscellaneous".
8.	Rs.	1,040	,,	"1-Land Revenue—5—Fisheries—Supplies and Services".
9.	Rs.	85	,,	"19—Sanitation and Conservancy—Improvements to markets and cartstands—(Cranganur)".
10.	Rs.	47	,,	"32-Scientific, etc., Department—Museum and Zoological Gardens—Dearness Allowance" by transfer from "1—Land Revenue—Miscellenous".
11.	Rs.	2,767	,,	"1-A-(*f*) Land Revenue—Temporary Establishment".

When item No. 12—demand for a Supplementary Grant of Rs. 8,661 under "41—Miscellaneous—5—Textiles"—was taken up, Mr. P. Achutha Menon stated that the distribution of quotas of Textiles to the different taluks was extremely disproportionate and pointed out that while Mukundapuram Taluk was much greater in extent than the Cochin-Kanayannur Taluk and was more densely populated, it got only half of what the Cochin-Kanayannur Taluk was allotted. He suggested that this should be remedied at once. The item was passed with the above remark.

The following items were passed without comment.—

13.	Rs.	50,000	under	"11—Stamps—Purchase of Stamps and Stamp papers".
14.	Rs.	1	,,	"B. I. 247/22 by trasfer from "30—Public Works—C. O. V.".
15.	Rs.	32,665	,,	"21—5—Primary Boys—Establishment".
16.	Rs.	2,855	,,	" do. do. D. A.—Sirkar Schools".
17.	Rs.	38,960	,,	" do. do. —Salary Grant".
18.	Rs.	63,775	,,	" do. do. —Ordinary Grant".
19.	Rs.	6,255	,,	" do. do. —Contribution to D. A. (Aided Schools)".
20.	Rs.	15,850	,,	"21—6—Primary Girls—Establishment".
21.	Rs.	2,060	,,	" do. —D. A. (Sirkar Schools)".
22.	Rs.	7,130	,,	" do. —Salary Grant".
23.	Rs.	10,790	,,	" do. —Ordinary Grant".
24.	Rs.	2,040	,,	" do. —Contribution to D. A. (Aided Schools)".
25.	Rs.	285	,,	"16-4-Legislative Council—Bonus to Reporters".
26.	Rs.	1,895	,,	"20-Police—Division Inspectors—Votable".
27.	Rs.	25	,,	" do. do. —Duty Allowance".
28.	Rs.	54,102	,,	" do. —Executive Force—Sub-Inspectors, etc.,
29.	Rs.	5,483	,,	" do. —Temporary".
30.	Rs.	5,000	,,	" do. —Dearnees Allowance".
31.	Rs.	649	,,	"41-Miscellaneous—8—Rent Control Measures—Establishment".
32.	Rs.	400	,,	" do. do. —T. A."
33.	Rs.	100	,,	" do. do. —Service Labels".
34.	Rs.	360	,,	" do. do. —Office Expenses".
35.	Rs.	25	,,	" do. do. —Tour charges".
36.	Rs.	50	,,	" do. do. —Postage"
37.	Rs.	500	,,	" do. do. —Miscellaneous (including advertisement)".
38.	Rs.	175	,,	" do. do. —Furniture".
39.	Rs.	200	,,	" do. do. —Printing charges"
40.	Rs.	16,000	,,	"24-4-Leprosy Relief—Dietary charges".
41.	Rs.	1,500	,,	"3-Veterinary—Furniture".

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42.	Rs.	3,000	under	"20-Police—(3)—Taxation for Refunds".
43.	Rs.	35,000	,,	" do. —Travelling Allowance—Ordinary".
44.	Rs.	1,601	,,	"36-Uplift of the Depressed Classes".
45.	Rs.	3,055	,,	"16-4-Consolidated Allowance to non-official members".
46.	Rs.	111	,,	"16-4-Miscellaneous".
47.	Rs.	450	,,	"16-4-Travelling Allowance".

When item No. 48—Rs. 1,50,000 under "2-A-4-Subsidy to cultivators"—was taken up, Mr. P. Achutha Menon stated that the distribution of manure and subsidising of it must be more equitable and that steps should be taken to see that the smaller ryots get the manure at subsidised rates. The item was passed with the above remark.

Item No. 49—Rs. 1,440—under "2—A—4—Seed and Manure Depot—Other Charges"—was passed without any comment.

Item No. 50—Rs. 30,000 under "41—Miscellaneous—(1) (*f*)—Ministers' House—Miscellaneous"—was passed with the remark that the Committee would like to have a list of the furniture.

Items 51 to 86 were passed without comment.—

51.	Rs.	9,260	under	"16—1—Huzur Secretariat—Salaries—Ministers".
52.	Rs.	15,400	,,	" do. do. —T. A. of Ministers and their staff".
53.	Rs.	5,000	,,	" do. do. —Service Labels".
54.	Rs.	3,800	,,	" do. do. —Office Expenses".
55.	Rs.	8,000	,,	" do. do. —Miscllaneous".
56.	Rs.	408	,,	"18-Law and Justice—B. 1—High Court—Miscellaneous".
57.	Rs.	800	,,	"18-Law and Justice—B. 2—District Courts—Printing Charges".
58.	Rs.	7,860	,,	"14-Registration—(*a*)—Printing Charges".
59.	Rs.	864	,,	"18-Law and Justice—(*c*)—Criminal Justice—Temporary Establishment".
60.	Rs.	1,017	,,	"18-Law and Justice—Allowance—Dearness Allowance".
61.	Rs.	310	,,	"18-Law and Justice—Contingencies—Service Labels".
62.	Rs.	3,336	,,	"18-Law and Justice—Miscellaneous".
63.	Rs.	5,400	,,	"15-Anchal—(*d*)—Anchal Masters".
64.	Rs.	1,000	,,	"15-Anchal—(*e*)2—Dearness Allowance".
65.	Rs.	160	,,	"15-Anchal—(*p*)—Cleaning Charges".
66.	Rs.	10,000	,,	"15-Anchal—(*w*)—Printing Charges".
67.	Rs.	4,000	,,	"16-1—T.A. of the Officers of the Secretariat".
68.	Rs.	600	,,	"14-Police—T.A. (Cranganur)".
69.	Rs.	108	,,	"10—Anchal—(*a*)—Establishment (Cranganur)".
70.	Rs.	1,500	,,	"33—Industries—Direction and Inspection—Travelling Allowance".
71.	Rs.	700	,,	"12—Law and Justice—B—Civil Justice—Establishment—Cranganur".
72.	Rs.	28	,,	" do. —Duty Allowance".
73.	Rs.	310	,,	" do. —Dearness Allowance".
74.	Rs.	160	,,	" do. —Travelling Allowance".
75.	Rs.	4,160	,,	"15—3—Primary Boys—Establishment—Cranganur".
76.	Rs.	435	,,	" do. —Dearness Allowance—Sirkar Schools—Cranganur".
77.	Rs.	700	,,	" do —Salary Grant (Grant-in-aid)—Cranganur".
78.	Rs.	1,155	,,	" do. —Ordinary Grant (Grant-in-aid)—Cranganur".

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79.	Rs.	50	under	"15—3—Primaay Boys—Establishment—Contribution to Dearness Allowance (Aided Schools)—Cranganur".
80.	Rs.	4,321	,,	"Libraries".
81.	Rs.	22,953	,,	"41—3—(*a*)—Food Supplies—(*i*) Establishment".
82.	Rs.	36,884	,,	" do (*iv*)—Other Charges".
83.	Rs.	780	,,	"18—Law and Justice—B1—High Court—Establishment"
84.	Rs.	420	,,	"18—Law and Justice—B1—4.C—Temporary Establishment—Translator".
85.	Rs.	70	,,	"18—Law and Justice—B1—C—Duty Allowance".
86.	Rs.	1,300	,,	" do. —B1—High Court—Printing Charges".

When item No. 87 was taken up, Mr. P. Achutha Menon pointed out that with the fall in the filing of cases there is absolutely no necessity for the creation or the contnuance of temporary District Courts and Additional Munsiff's Courts. He stated that there was really a case for the abolition of these temporary and additional courts. He also stated that in the recent appointment of District Judges no principle had been followed and wanted Governmet to explain the basis on which they made the recent appointments. He pointed out that recruitment from the Bar has been made to the detriment of the service and added that a definite percentage must be fixed for recruitment from the Bar and for promotions from service in the matter of appointments to the judiciary.

Mr. K. T. Achuthan pointed out that the furniture in the Munsiff's Court at Trichur was extremely dilapidated and that they must be renovated or repaired without delay.

Item No. 87—Rs. 1,100 under "18-Law and Justice—B2-District Courts—Temporary Establishment—Staff"—was passed with the above remarks.

Items 88 to 97 were passed without any remark.—

88.	Rs.	3,350	under	"18—Law and Justice—B2—District Courts—Dearness Allowance".
89.	Rs.	140	,,	" do. do. —Duty allowance".
90.	Rs.	200	,,	" do. do. —Office Expenses".
91.	Rs.	750	,,	" do. do. —Miscellaneous".
92.	Rs.	90	,,	" do. do. —Postage".
93.	Rs.	1,380	,,	" do. do. —B3—Munsiffs' Courts —Establishment".
94.	Rs.	250	,,	" do. do. —Duty Allowance".
95.	Rs.	8,560	,,	" do. do. —Dearness Allowance".
96.	Rs.	260	,,	" do. do. —Office Expenses".
97.	Rs.	170	,,	" do. do. —Printing Charges".

When item No. 98—Rs. 3,400 under "1—Land Revenue—B. Allowance—(b) Ordinary T.A."—was taken up, objection was taken to the way in which the note had been prepared in that it did not give the Committee any material to check the necessity for the allotment or the reason why this expenditure could not have been anticipated. The committee was for rejecting this item. They, however, passed it on their being assured that a full explanation of the necessity for the demand and the reason why it was not anticipated would be got and explained to the members when the item was moved in the Council.

Item No. 99—Rs. 700—under "9-2 (b)—Salt—T.A." by transfer from "41-3 (b)-D.A."—was passed without comment.

Before the meeting concluded, the Committee made the following observations.—They said that they were constrained to remark that there has been too much delay in asking for additional allotments and that in some cases this had been asked after the expenditure had been incurred. They wanted definite and stringent instructions to be issued to Heads of Departments that the general rule that expenditure should not be incurred before provision is made, should be followed rigidly and that Government should see that it is enforced. The Committee also observed that in estimating requirements for the succeeding year and framing budget proposals sufficient care is not seen taken to make the estimate as accurate as possible which has resulted

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in asking for additional allotments for items of expenditure which should and could have been foreseen at the time the budget was prepared. They wanted greater attention and care to be bestowed on this matter.

Lastly, they also observed that in the notes to the Standing Finance Committee sufficient explanation had not been given in all cases explaining why the expenditure for which the allotment is asked for could not have been anticipated at the proper time and why it had become necessary to move for an additional allotment.

The meeting terminated at 2-45 p.m.

N. S. RADHAKRISHNA SARMA

Secretary to the Council

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